OFFICE OF THE STATE CONTROLLER

STATE MANDATED COSTS CLAIMING INSTRUCTIONS NO. 2000-04 COLLECTIVE BARGAINING AND ANNUAL PARENT NOTIFICATION April 6, 2000

In accordance with Government Code Section 17561, school districts may submit claims to the State Controller's Office for reimbursement of costs incurred for state mandated cost programs. The following are claiming instructions and forms that school districts will use for the filing of claims for Collective Bargaining and Annual Parent Notification. These claiming instructions are issued subsequent to amendments of the program's parameters and guidelines by the Commission on State Mandates (COSM).

Chapter 961, Statutes of 1975, the Rodda Act, requires school employers and employees to meet and negotiate, thereby creating a collective bargaining atmosphere for public employers. Recent amendment by COSM increased the reimbursement rate for professional and consultant services from \$100 per hour to \$135 per hour, effective in the 1998-99 fiscal year and subsequent years.

Chapter 448, Statutes of 1975, requires school districts to annually notify the parents or guardians of all pupils of the availability of rules of the district pertaining to student discipline, rights and responsibilities of parents or guardians, available programs, and options. Recently COSM determined that activities required by Education Code Section 48980 (c) and (h) are reimbursable. Section 48980 (c) requires school districts to provide the parents or guardians an annual written notice of the schedule of minimum days and pupil-free staff development days. Section 48980 (h) requires the school district, commencing July 1, 1998, to include the district's policy on pupil access to the internet in the annual written notification to parents and guardians.

Reimbursement claims for the 1997-98 and 1998-99 fiscal years must be filed with the State Controller's Office. Claims must be delivered or postmarked on or before August 3, 2000. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$1,000. In order for a claim to be considered properly filed, it must include supporting documentation as specified in the instructions substantiating the costs claimed. In addition, the functions performed by each employee for whom costs were claimed must be explained. Claims filed more than one year after the deadline, or without supporting documentation, will not be accepted.

An estimated claim filed with the State Controller's Office must be postmarked by January 15 of the following fiscal year in which costs will be incurred. However, 1999-00 estimated claims may be filed with the State Controller's Office and *postmarked by August 3*, 2000. Timely filed claims will be paid before late claims.

Minimum Claim Cost

Section 17564 (a) of the Government Code provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year. However, any county superintendent of schools, as the fiscal agent for the district, may submit a combined claim in excess of \$200 on behalf of districts within the county even if an individual district's claim does not exceed \$200. A combined claim must show the individual claim costs for each school district. Once a combined claim is filed, all subsequent fiscal years relating to the same mandate must be filed in a combined form. The county superintendent receives the reimbursement payment and is responsible for disbursing funds to each participating district. A school district may withdraw from the combined claim form by providing the county superintendent and the State Controller's Office with a written notice of its intent to file a separate claim at least 180 days prior to the deadline for filing the claim. Claims should be rounded to the nearest dollar.

Estimated Claims

Unless otherwise specified in the claiming instructions, claimants are not required to provide cost schedules and supporting documents with an estimated claim if the estimated amount does not exceed the previous fiscal year's actual costs by more than 10%. The claimant can simply enter the estimated amount on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, the claimant must complete claim forms as specified for the program and explain the reason for increased costs. If no explanation supporting the higher estimate is provided with the claim, the claim will automatically be adjusted to 110% of the previous fiscal year's actual costs.

Reimbursement Claims

Reimbursement claims for actual increased costs must be supported by documentation providing evidence of the validity of the expenditures including, but not limited to, employee time records, invoices, receipts, contracts, and purchase orders. No claim for actual costs shall be filed without supporting documentation.

Audit of Costs

All claims submitted to the State Controller's Office are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the claiming instructions. If any adjustments are made to a claim, a "Notice of Claim Adjustment," specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

On-site audits will be conducted by the State Controller's Office as deemed necessary. Accordingly, documentation to support actual costs claimed must be retained for a period of two years after the end of the calendar year in which the reimbursement claim was filed or last amended. When no funds are appropriated for initial claims at the time the claim is filed, supporting documents must be retained for two years from the date of initial payment of the claim.

Claim documentation shall be made available to the State Controller's Office on request.

Retention of Claiming Instructions

The claiming instructions and forms in this package should be retained permanently in your *Mandated Cost Manual* for future reference and use in filing claims. These forms should be duplicated to meet your filing requirements. Each year the State Controller's Office will send updates on forms as well as any other information or instructions necessary to file claims. When new program costs are claimable, instructions will be sent to claimants.

For your reference, these and future mandated costs claiming instructions and forms can be found on the Internet at www.sco.ca.gov/ard/local/locreim/index.htm.

Address for Filing Claims

Submit a signed original and a copy of form FAM-27, Claim For Payment, and a copy of all other forms and supporting documents to:

If delivery is by

If delivery is by

<u>U.S. Postal Service</u>: <u>other delivery services</u>:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting

P.O. Box 942850

Sacramento, CA 94250

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500

Sacramento, CA 95816

Collective Bargaining

1. Summary of Chapters 961/75 and 1213/91

The Rodda Act repealed Education Code Article 5 (commencing with § 13080), of Chapter 1 of Division 10 and added Chapter 10.7 (commencing with § 3540) to Division 4 of Title 1 of the Government Code, relating to public educational employment relations.

The Rodda Act, which became operative July 1, 1976, repealed the Winton Act and enacted provisions requiring the employer and employee to meet and negotiate, thereby creating a collective bargaining atmosphere for public school employers. It also established the Public Employment Relations Board (PERB). PERB is responsible for issuing formal interpretations and rulings regarding collective bargaining under the Rodda Act.

Government Code Section 3547.5 as added by Chapter 1213, Statutes of 1991, requires school districts to publicly disclose major provisions of a collective bargaining agreement after negotiations but before the agreement becomes binding.

On July 17, 1978, the Commission on State Mandates (COSM), (formerly Board of Control) determined that Chapter 961, Statutes of 1975, resulted in state mandated costs that are reimbursable pursuant to Part 7 (commencing with Government Code § 17500) of Division 4 of Title 2.

On August 20, 1998, COSM determined that Chapter 1213, Statutes of 1991, resulted in state mandated costs that are reimbursable pursuant to Part 7 (commencing with Government Code § 17500) of Division 4 of Title 2.

2. Eligible Claimants

Any school district (K-12), county office of education, or community college district that incurs increased costs as a direct result of this mandate is eligible to claim reimbursement of these costs.

3. Appropriations

These claiming instructions are issued following the adoption of the amended parameters and guidelines by COSM. To determine if this program is funded in subsequent fiscal years, refer to the schedule "Appropriation for State Mandated Cost Programs" in the *Annual Claiming Instructions for State Mandated Costs* issued in October of each year to county superintendents of schools and superintendents of schools.

4. Types of Claims

A. Reimbursement and Estimated Claims

A claimant may file a reimbursement and/or an estimated claim. A reimbursement claim details the costs actually incurred for a prior year. An estimated claim shows the costs to be incurred for the current fiscal year.

B. Minimum Claim

Section 17564 (a) of the Government Code provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year. However, any county superintendent of schools, as fiscal agent for the school districts, may submit a combined claim in excess of \$200 on behalf of one or more districts within the county even if the individual district's claim does not exceed \$200. A combined claim must show the individual claim costs for each district. Once a combined claim is filed, all subsequent fiscal years relating to the same mandate must be filed in a combined form. The county superintendent receives the reimbursement payment and is responsible for disbursing funds to each participating school

district. A school district may withdraw from the combined claim form by providing a written notice of its intent to file a separate claim to the county superintendent of schools and the State Controller's Office at least 180 days prior to the deadline for filing the claim.

5. Filing Deadline

A. Initial Claims- -County offices of education and school districts that submitted 1998-99 fiscal year claims for professional and consultant services at the \$100 per hour rate may amend their claims to be reimbursed at the \$135 per hour rate.

Pursuant to Government Code Section 17561, Subdivision (d)(1)(A), initial claims must be filed within 120 days from the issuance date of claiming instructions. Accordingly:

- (1) Amended reimbursement claims for the 1998-99 fiscal year must be filed with the State Controller's Office and postmarked by August 3, 2000. If the amended reimbursement claim is filed after the deadline of August 3, 2000, the approved amount of the difference between the \$100 and \$135 rate change must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.
- (2) An amended 1999-00 estimated claim for professional and consultant services at the \$135 per hour rate may be filed with the State Controller's Office and postmarked by August 3, 2000. Timely filed amended estimated claims will be paid before late claims.

B. Annually Thereafter

Refer to the item "Reimbursable State Mandated Cost Programs" contained in the cover letter for mandated cost programs issued annually in October that identifies the fiscal years for which claims may be filed. If an "x" is shown for the program listed under "19__/19__Reimbursement Claim" and/or "19 /20 Estimated Claim," claims may be filed as follows:

(1) An estimated claim filed with the State Controller's Office must be postmarked by January 15 of the fiscal year in which costs will be incurred. Timely filed estimated claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by January 15 of the following fiscal year. If the school district fails to file a reimbursement claim, monies received for the estimated claim must be returned to the State. If no estimated claim was filed, the school district may file a reimbursement claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. For information regarding appropriations for reimbursement claims, refer to the "Appropriation for State Mandated Cost Programs" in the previous fiscal year's annual claiming instructions.

(2) A reimbursement claim detailing the actual costs must be filed with the State Controller's Office and postmarked by January 15 following the fiscal year in which costs will be incurred. If the claim is filed after the deadline but by January 15 of the succeeding fiscal year, the approved claim must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.

6. Reimbursable Activities

The objective of the reporting forms is to determine the Rodda Act costs incurred during the current year and compare them with the adjusted costs incurred in the base year under the Winton Act. The first three claim components listed below apply to both the Winton Act and Rodda Act. Components D through F, which apply to the Rodda Act, represent activities that were not required under the Winton Act.

A. Determining Bargaining Units and Exclusive Representation

The cost of determining appropriate bargaining units, exclusive representation, and representatives are reimbursable. Activities determined to be eligible reimbursements for this component are as follows:

(1) Bargaining Unit Lists

Development of proposed lists for the bargaining unit determination hearings.

- (a) Contract services necessary for development of proposed lists.
- (b) Salaries and benefits of district employees and related costs necessary to develop proposed lists.

(2) PERB Hearings

Representation costs for the school employer at PERB hearings held to determine the bargaining units and their exclusive representative.

- (a) Salaries and benefits of district employees used to prepare for and represent the employer at hearings.
- (b) Contract services used to prepare for and represent the employer at hearings.

(3) Substitutes

The cost of hiring substitutes to replace the employer and exclusive bargaining unit witnesses required to testify at PERB hearings. The claimant must include with the claim, a list of teacher witnesses, their job classifications, and the date they were required to testify.

The cost of substitute release time for employee witnesses asked to attend PERB hearings by bargaining units, but not required to testify, is not eligible for reimbursement in this component.

(4) Travel

Travel Expenses incurred by district employer representatives required to attend PERB hearings. Reimbursement shall reflect the rate specified by the regulations governing employees of the local school district. However, the reimbursement cannot exceed the rate adopted by the Board of Control for state employees.

(5) Transcript

The cost of preparing one transcript per PERB hearing is reimbursable.

B. Election of Unit Representation

The cost of elections and decertification elections of unit representatives is reimbursable in the event PERB determines that a question of representation exists and orders an election held by secret ballot. The claimant must include with the claim, any PERB agreements or orders that state how the election must be held.

Activities eligible for reimbursement for this component are as follows:

(1) Precinct Voting List

The salaries, benefits, and related cost of developing and preparing a precinct list, if required by PERB.

(2) Ballot Tally Observers

The salary and benefits of a school employer representative, if required by PERB to observe the ballot count.

C. Cost of Negotiations

Costs associated with receipt of the exclusive representative's initial contract proposal, holding public hearings, providing a reasonable number of copies of the employer's contract proposal to the public, development and presentation of the initial district contract proposal, negotiation of the contract, reproduction and distribution of the final contract agreement. The claimant must include with the claim, a listing of the dates of all negotiation sessions held during the fiscal year of claim.

Activities determined to be eligible for reimbursement of this component are as follows:

(1) Representative's Contract Proposal

The employer's cost of analyzing the exclusive representative's initial contract proposal.

(a) Salaries and benefits for public school employer representatives and supporting personnel participating in planning sessions and related contract services.

(2) Public Hearings

The cost of holding public hearings related to the contract negotiations.

(3) Public Distribution of Proposed Contract

The cost of providing a reasonable number of copies of the district's proposed contract to the public.

- (a) Reproduction of copies of the initial contract proposal for the district's supervisory, management, and confidential representatives are reimbursable.
- (b) A reasonable number of copies of the initial contract for distribution to the public is reimbursable.

(4) District Contract Proposal

The cost of employer salaries and benefits necessary for development and presentation of the initial district proposal and related contract services.

(5) Negotiation

The cost of negotiating a contract with the employee representatives.

- (a) Salaries and benefits for district employer representatives participating in negotiations and related contract services. Reimbursable costs for a maximum of five school district representatives per unit per negotiating session will be reimbursed.
- (b) Substitutes hired so that exclusive bargaining unit representatives can attend negotiations. List the job classification of the bargaining unit representative who required a substitute. List the dates and time the substitute worked. Substitute costs for a maximum of five representatives per unit negotiating per session are reimbursable.

(6) Public Distribution of Final Contract

The cost of reproduction of the contract and distribution of the final contract agreement.

- (a) Reproduction of copies of the initial contract for distribution to the district's supervisory, management, and confidential employee representatives.
- (b) A reasonable number of copies of the final contract for purposes of public information.

The following costs are not eligible for reimbursement of this component:

- (c) The cost of copies of the final contract provided to the collective bargaining unit members.
- (d) The salaries of union representatives.

D. Impasse Proceedings

The cost of impasse proceedings is reimbursable. Activities determined to be reimbursable for this component are as follows:

(1) Mediation

Representation costs for the school employer at mediation sessions are reimbursable.

- (a) Salaries and benefits for district employees to prepare and represent the employer at the sessions. Cost for a maximum of five public school employer representatives per mediation session will be reimbursed.
- (b) Contract services used to prepare for and represent the employer at the sessions.
- (c) The cost of substitutes hired to allow exclusive bargaining unit representatives to attend impasse proceedings. List the job classification of the employee witnesses and the dates and time of their attendance at mediation sessions. Reimbursement to a public school district employer is limited to the cost of hiring a maximum of five substitutes to replace five representatives so they can attend a mediation session.
- (d) The cost of renting facilities for the sessions.
- (e) The cost of the mediator is not eligible for reimbursement.

(2) Fact Finding

The cost of development and publication of the findings of the panel.

- (a) All the costs of the district employer representative serving on the fact-finding panel.
- (b) Fifty percent of the cost of the fact-finding panel mutually incurred by the employer representative and the employee bargaining unit representative. This may include the cost of teacher substitutes so that witnesses can attend fact-finding proceedings and the rental of facilities required to conduct the fact-finding hearing.
- (c) Special costs imposed on the district for the development of unique data required by a fact-finding panel. Describe the special costs and explain why this data would not have been required by a fact-finding panel under the Winton Act.

E. Collective Bargaining Agreement Disclosure

Disclosure of collective bargaining agreement *after* the negotiation and *before* adoption by the governing body, as required by Government Code Section 3547.5 and California State Department of Education Management Advisory 92-01 (or subsequent replacement).

- (1) Prepare the disclosure forms and documents.
- (2) Distribute a copy of the disclosure forms and documents to board members with a copy of the proposed agreement.
- (3) Make a copy of the disclosure forms and documents and the proposed agreement available to the public, prior to the day of the public meeting.
- (4) Train employer's personnel to prepare the disclosure forms and documents.
- (5) Materials and supplies necessary to prepare the disclosure forms and documents.

For items (1) through (3) above, list the date(s) of the public hearing(s) at which the major provisions of the agreement were disclosed in accordance with the requirements of Government Code Section 3547.5 and the Department of Education Advisory 92-01 (or subsequent replacement).

Procedures or formats that exceed those or duplicate activities required under any other statute or executive order are not reimbursable under this component.

F. Contract Administration

The cost of contract administration and adjudication of contract disputes either by arbitration or litigation is reimbursable.

Activities determined to be reimbursable for this component are as follows:

(1) Training Sessions

Reasonable costs incurred for a reasonable number of training sessions held for supervisory and management personnel regarding contract administration and interpretation of the negotiated contract.

(2) Grievances

- (a) Salaries and benefits of public school personnel involved in adjudication of contract disputes along with related contract services.
- (b) Substitutes hired so that representatives of an exclusive bargaining unit can attend adjudication hearings regarding contract disputes. List the job classifications of the employee witnesses and the dates and time they were required to attend adjudication hearings.
- (c) The cost of one transcript per hearing is reimbursable.

(3) Contract Disputes Presented Before PERB

- (a) Public school employer costs regarding contract disputes that are presented before PERB.
- (b) Litigation costs incurred by a public school employer as a defendant in a court suit involving contract disputes may be reimbursable. (See (4) "Appeal of PERB Ruling," below, if claimant is the plaintiff).
- (c) Expert witness fees if the witness is called by the public school employer.
- (d) Reasonable reproduction costs for copies of a new contract that is required as a result of a dispute.
- (e) A public school employer's portion of an arbitrator's fees (50% of costs) for adjudicating grievances.

(4) Appeal of PERB Ruling

Reasonable claimant costs associated with a contract dispute are reimbursable when the claimant is the plaintiff in a court suit to appeal a PERB ruling and the claimant is the prevailing party.

- (a) The costs incurred become eligible for reimbursement in the fiscal year in which the appeal process has been exhausted.
- (b) The claimant must include with the claim a copy of the court's ruling.
- (c) If the claim includes costs associated with more than one appeal, the costs associated with each appeal must be shown separately.

No reimbursement is allowed where the public school employer has filed action directly with the courts without first submitting the dispute to PERB, if required.

No reimbursement shall be provided for filing of a brief with the court by a person who is not party to a litigation (i.e., amicus curiae).

The following costs are not eligible for reimbursement of this component:

(d) Contract interpretations conducted at staff meetings.

- (e) Personal development and informational programs (i.e., classes, conferences, seminars, workshops) and time spent by employees attending such meetings.
- (f) Labor/management non-adversarial training sessions
- (g) Purchase of books and subscriptions for personal development and information purposes.

G. Unfair Labor Practice Charges

The cost of unfair labor practice adjudication process and public notice complaints are reimbursable.

Activities determined to be reimbursable for this component are as follows:

- (1) Unfair Labor Practice Presented to PERB
 - (a) Salaries and benefits of public school district representatives and related contract services.
 - (b) The cost of substitutes hired to replace representatives of an exclusive bargaining unit required to attend adjudication hearings regarding unfair labor practice charges.
 - (c) The cost of a transcript for each PERB hearing.
 - (d) Reasonable reproduction costs.
 - (e) Expert witness fees if the witness is called by the public school district.

(2) Appeal of a PERB Ruling

Claimant costs associated with the appeal of a PERB unfair labor practice decision are reimbursable if the claimant is the prevailing party.

- (a) The costs incurred become eligible for reimbursement in the fiscal year in which the appeal process has been exhausted.
- (b) The claim must include a copy of the court's ruling.
- (c) If the claim includes costs associated with more than one appeal, the costs associated with each appeal must be shown separately.

The following costs are not eligible for reimbursement of this component:

- (d) Appeal of an unfair labor practice if PERB is the prevailing party.
- (e) The filing of a brief with the court by a person who is not party to the litigation (i.e., amicus curiae).

7. Reimbursement Limitations

A. Fringe Benefits

The actual fringe benefit costs may be claimed if supported by an itemized list of the costs, such as for: Retirement, social security, health and dental insurance, workers' compensation, etc.. If no itemization is submitted, twenty one percent of direct salary may be used for computing the fringe benefit costs.

B. Contract Services

The contract services guidelines in **8.A.**(3) shall prevail, except that the reimbursable fee for collective bargaining contract services will not exceed \$135 per hour. Additionally, annual retainer fees shall be based on a fee not greater than \$135 per hour. The claims that are based on annual retainers shall contain a certification that the fee is no greater than \$135 per hour. Reasonable expenses will also be paid if identified on the monthly billings of consultants. However, travel

expenses for consultants and experts (including attorneys) hired by the claimant shall not be reimbursed in an amount higher than that received by state employees as established under Title 2, Division 2, Section 700ff, CAC.

C. Travel Expenses

Reimbursement of business and travel expenses is limited to an amount and type as that which can be claimed by state employees. Refer to Appendix A., State of California, Travel Expense Guidelines, for current per diem rates.

D. Other Revenue Sources

Any offsetting savings or reimbursement the claimant received from any source including, but not limited to, service fees collected, federal funds, and other state funds as a direct result of this mandate shall be identified and deducted so only net local cost is claimed.

E. Governing Authority

Salaries and expenses of the governing authority e.g. the Board of Trustees and Superintendent of Schools, are not reimbursable as a direct cost. These are costs of general government as described by the federal guideline "Cost Principles and Procedures for Establishing Cost Allocation Plans and Indirect Cost Rates for Grants and Contracts with the Federal Government," ASMB C-10.

F. Quantify "Increased" Costs

Determination of increased costs for each of these components requires the cost of current year Rodda Act activities to be offset (reduced) by the cost of the base year Winton Act activities. The Winton Act base year is generally fiscal year 1974-75.

Winton Act base year costs are adjusted by the Implicit Price Deflator (IPD) prior to offset against the current year Rodda Act costs for claim components, 6.A., 6.B., and 6.C. The IPD shall be listed in the annual claiming instructions.

Base Year	Adj	justment
1974-75	1.490	1979-80 FY
1974-75	1.560	1980-81 FY
1974-75	1.697	1981-82 FY
1974-75	1.777	1982-83 FY

The cost of a claimant's current year Rodda Act activities are offset (reduced) by the cost of the base year Winton Act activities either by matching each component when claimants can provide sufficient documentation to segregate each component of the Winton Act base year activity costs or, by combining all three components when claimant cannot satisfactorily segregate each component of the Winton Act base year costs.

All allowable activity costs for Rodda Act components, 6.D., 6.E., 6.F., and 6.G., are increased costs since there were no similar activities required by the Winton Act; therefore no Winton Act base year offset is to be calculated.

8. Claiming Forms and Instructions

The diagram "Illustration of Claim Forms" provides a graphic presentation of forms required to be filed with a claim. A claimant may submit a computer generated report in substitution for forms CB-1 and CB-2 provided the format of the report and data fields contained within the report are identical to the claim forms included in this program. The claim forms provided for this program can be duplicated

and used by the claimant to file estimated or reimbursement claims. The State Controller's Office will revise the manual and claim forms as necessary.

A. Form CB-2, Component/Activity Cost Detail

This form is used to segregate the detailed costs by claim component. A separate form CB-2 must be completed for each cost component being claimed. Costs reported on this form must be supported as follows:

(1) Salaries and Benefits

Identify the employee(s) and/or show the classification of each employee(s) involved. Describe the mandated functions performed by each employee and specify the actual time spent, the productive hourly rate, and related fringe benefits.

Reimbursement of personnel services includes compensation paid for salaries, wages, and employee fringe benefits. Employee fringe benefits include regular compensation paid to an employee during periods of authorized absences (e.g. annual leave, sick leave) and the employer's contribution to social security, pension plans, insurance, and workers' compensation insurance. Fringe benefits are eligible for reimbursement when distributed equitably to all job activities that the employee performs.

Source documents required to be maintained by the claimant may include, but are not limited to, employee time records that show the employee's actual time spent on this mandate. The worksheet used to compute the hourly salary rate must be submitted with your claim. Actual benefit percent must be itemized. If no itemization is submitted, twenty one percent (21%) must be used for computation of claim costs. Identify the classification of employees committed to functions required under the Winton Act and those required by Chapter 961, Statutes of 1975.

(2) Materials and Supplies

Only expenditures that can be identified as a direct result of this mandate may be claimed. List the cost of materials consumed or expended specifically for the purpose of this mandate. The cost of materials and supplies that are not used exclusively for the mandate is limited to the pro rata portion used to comply with this mandate. Purchases shall be claimed at the actual price after deducting cash discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged based on a recognized method of costing, consistently applied.

Source documents required to be maintained by the claimant may include, but are not limited to, invoices, receipts, purchase orders, and other documents evidencing the validity of the expenditures.

(3) Contract Services

Contract services approved by the school district's governing body are reimbursable. Show the name(s) of professionals or consultants separately, specify the functions performed relative to the mandate, length of appointment, and the itemized costs of such services. Invoices must be submitted as supporting documentation with the claim. The maximum reimbursable fee for contract services is \$135 per hour. Annual retainer fees shall be no greater than \$135 per hour. Reasonable expenses will also be paid as identified on the monthly billings of consultants.

Source documents required to be maintained by the claimant may include, but are not limited to, contracts, invoices, and other documents evidencing the validity of the expenditures.

(4) Travel

Travel expenses for mileage, per diem, lodging, and other employee entitlements are reimbursable in accordance with the rules of the local jurisdiction. Give the name(s) of the traveler(s), purpose of travel, inclusive dates, destination points, and costs.

Source documents may include, but are not limited to, employee travel expense claims, receipts and other documents evidencing the travel expenses.

For audit purposes all supporting documents must be retained for a period of two years after the end of the calendar year in which the reimbursement claim was filed or last amended, whichever is later. Such documents shall be made available to the State Controller's Office on request.

B. Form CB-1, Claim Summary

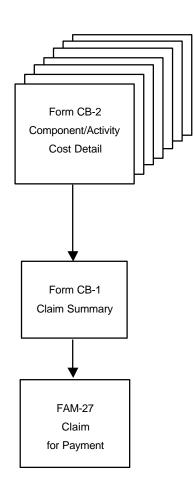
This form is used to summarize direct costs by cost component and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from form CB-2 and carried forward to form FAM-27.

School districts and county offices of education may compute the amount of indirect costs utilizing the State Department of Education's Annual Program Cost Data Report J-380 or J-580 rate, as applicable. Community college districts must use one of the following three alternatives: A federally approved rate based on OMB Circular A-21; the State Controller's FAM-29C that utilizes CCFS-311.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized representative of the school district. All applicable information from CB-1 must be carried forward to this form in order for the State Controller's Office to process the claim for payment.

Illustration of Forms



Form CB-2, Component/Activity Cost Detail

Complete a separate form CB-2 for each cost component claimed.

- Determining Bargaining Units and Exclusive Representation
 - Bargaining Unit Lists PERB Hearings
 - (2)
 - (3) Substitutes
 - **Travel Costs** (4)
 - (5) Transcripts
- Election of Unit Representation
 - Precinct Voting List
 - (2) Ballot Tally Observers
- Cost of Negotiations
 - Representative's Contract Proposal
 - Public Hearings (2)
 - (3) Public Distribution of Proposed Contract
 - District Contract Proposal
 - Negotiation
 - Public Distribution of Final Contract
- D. Impasse Proceedings
 - Mediation
 - (2) Fact Finding
- Collective Bargaining Agreement Disclosure
 - Prepare Disclosure Forms and Documents
 - Distribute Forms and Documents
 - Copy Forms and Documents (3)
 - Train Employer's Personnel
 - Purchase Nécessary Supplies
- Contract Administration
 - (1) Training Sessions
 - (2) Grievances
 - Contract Disputes Presented to PERB
 - Appeal of a PERB Ruling
- **Unfair Labor Practice Charges**
 - (1) Unfair Labor Practice Presented to PERB
 - (2) Appeal of a PERB Ruling

State	Contro	oller's	Office

School Mandated Cost Manual

CLAIM FOR PAYMENT			For State Controller Use Only			
Pu	Pursuant to Government Code Section 17561			(19) Program Number 00011		
	COLLECTIVE BARG	SAINING	(20) Date File			
			(21) LRS Input			
- ` ′	dentification Number		Reimbursement Claim Da	ta		
(02) Mailing Ad	dress		(22) CB-1, (03)(1)(e)			
Claimant Name			(23) CB-1, (03)(2)(e)			
County of Locat	ion		(24) CB-1, (03)(3)(e)			
Street Address	or P.O. Box		(25) CB-1, (03)(4)(e)			
City	State	Zip Code	(26) CB-1, (03)(5)(e)			
Type of Clain	n Estimated Claim	Reimbursement Claim	(27) CB-1, (03)(6)(e)			
	(03) Estimated	(09) Reimbursement	(28) CB-1, (03)(7)(e)			
	(04) Combined	(10) Combined	(29) CB-1, (04)(d)			
	(05) Amended	(11) Amended	(30) CB-1, (04)(e)			
Fiscal Year o	f (06) 19/20	(12) 19/19	(31) CB-1, (05)(e)			
Total Claimed Amount	d (07)	(13)	(32)			
Less: 10% La \$1,000	te Penalty, not to exceed	(14)	(33)			
Less: Estima	ted Claim Payment Received	(15)	(34)			
Net Claimed	Amount	(16)	(35)			
Due from Sta	te (08)	(17)	(36)			
Due to State		(18)	(37)			
(38) CERTIF	ICATION OF CLAIM					
claims with the	e State of California for costs r	nent Code § 17561, I certify that nandated by Chapter 961, Statu violated any of the provisions o	ites of 1975 and Chapter 1	213, Statutes of 1991; and		
of costs claime		other than from the claimant, no or a new program or increased 3, Statutes of 1991.				
	or the mandated program of C	bursement Claim are hereby cla hapter 961, Statutes of 1975 a				
Signature of A	uthorized Representative		Date			
Type or Print N	Name		Title			
(39) Name of (Contact Person for Claim	Telephone Number	()	Ext		
		E mail Address				

COLLECTIVE BARGAINING Certification Claim Form Instructions

FORM FAM-27

- (01) Leave blank.
- (02) A set of mailing labels with the claimant's I.D. number and address has been enclosed with the claiming instructions. The mailing labels are designed to speed processing and prevent common errors that delay payment. Affix a label in the space shown on form FAM-27. Cross out any errors and print the correct information on the label. Add any missing address items, except county of location and a person's name. If you did not receive labels, print or type your agency's mailing address.
- (03) If filing an original estimated claim, enter an "X" in the box on line (03) Estimated.
- (04) If filing an original estimated claim on behalf of districts within the county, enter an "X" in the box on line (04) Combined.
- (05) If filing an amended or combined claim, enter an "X" in the box on line (05) Amended. Leave boxes (03) and (04) blank.
- (06) Enter the fiscal year in which costs are to be incurred.
- (07) Enter the amount of estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form CB-1 and enter the amount from line (16).
- (08) Enter the same amount as shown on line (07).
- (09) If filing an original reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) If filing an original reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined.
- (11) If filing an amended or a combined claim on behalf of districts within the county, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of reimbursement claim from form CB-1, line (16). If more than one CB-1 is completed due to multiple department involvement in this mandate, add line (16) of each form CB-1.
- (14) Filing Deadline. Amended Claims of Ch. 961/75 and Ch. 1213/91. If the reimbursement claim for fiscal year 1998-99, is filed after August 3, 2000, the claim must be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever is less.

In subsequent years, reimbursement claims must be filed by January 15 of the fiscal year in which costs are incurred or the claims shall be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever is less.

- (15) If filing a reimbursement claim and have previously filed an estimated claim for the same fiscal year, enter the amount received for the estimated claim. Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16) Net Claimed Amount is positive, enter that amount on line (17) Due from State.
- (18) If line (16) Net Claimed Amount is negative, enter that amount in line (18) Due to State.
- (19) to (21) Leave blank.
- (22) to (37) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (31) for the reimbursement claim [e.g. CB-1, (03)(1)(e), means the information is located on form CB-1, line (03)(1), column (e)]. Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, (i.e., no cents). Indirect costs percentage should be shown as a whole number and without the percent symbol (i.e., 7.548% should be shown as 8). Completion of this data block will expedite the payment process.
- (38) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the agency's authorized representative and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by a signed certification.
- (39) Enter the name, telephone number, and e-mail address of the person whom this office should contact if additional information is required.

SUBMIT A SIGNED ORIGINAL AND A COPY OF FORM FAM-27, AND A COPY OF ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

MANDATED COSTS

FORM

COLLECTIVE BARGAINING CLAIM SUMMARY				CB-1	
(01) Claimant		(02)	Type of Claim		Fiscal Year
			Reimbursement		
			Estimated		19/20
Rodda Act Direct Costs		T	Cost Elements	S	
(03) Reimbursable Components	(a)	(b)	(c)	(d)	(e)
	Salaries and Benefits	Materials and Supplies	Travel	Contract Services	Total
Determining Bargaining Units and Exclusive Representation					
2. Election of Unit Representation					
3. Cost of Negotiations					
4. Impasse Proceedings					
Collective Bargaining Agreement Disclosure					
6. Contract Administration					
7. Unfair Labor Practice Charges					
(04) Total Rodda Act Direct Costs					
Winton Act Direct Costs					
(05) Base Year, 1974-75 Direct Costs					
(06) Base Year Direct Costs Adjusted by	/ IPD	[L	ine (05)(e) x 2.956] f	or 1998-99 f.y.	
(07) Increased Direct Costs [Line (04)(e) – line (06)]					
Indirect Costs					
(08) Total Rodda Act Direct Costs less 0	Contract Servic	es [Li	ne (04)(e) – line (04)	(d)]	
(09) Base Year Costs less Contract Serv	vices adjusted	by IPD [(Line (05)(e) - Line (0	5)(d) x 2.956]	
(10) Increased Direct Costs less Contrac	ct Services		[Line (08) - Line (09)]	
(11) Indirect Cost Rate From J-380, J-580 or FAM-27C				%	
(12) Increased Indirect Costs [Line (10) x line (11)]					
(13) Total Increased Direct and Indirect	ct Costs		[Line (07) + line (12)]	
Cost Reduction					
(14) Less: Offsetting Savings					
(15) Less: Other Reimbursements					
(16) Total Claimed Amount		[Line ((13) – {Line (14) + lin	e (15)}]	

COLLECTIVE BARGAINING Certification Claim Form Instructions

FORM CB-1

- (01) Enter the name of the claimant.
- (02) Type of Claim. Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year for which costs were incurred or are to be incurred.
 - From CB-1 must be filed for a reimbursement claim. Do not complete form CB-1 if you are filing an estimated claim and the estimate does not exceed the previous fiscal year's actual costs by more than 10%. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form CB-1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.
- (03) For each of the reimbursable components, enter the total allowable cost from form CB-2, line (05), columns (d) through (g) onto form CB-1, block (03), lines (1) through (7), columns (a) through (d). Total each line and enter in column (e).
- (04) Add columns (03)(d) and (e) for Cost Elements, and enter the totals on this line.
- (05) Method A. Enter the 1974-75 Winton Act (base year) costs on line (05)(e). Enter on line (05)(d) any contract service costs included in line (05)(e).
 - Method B. Enter the amount from GB-1.1, line (04)(b) onto line (05)(e). Enter on line (05)(d) any contract service costs included in line (05)(e).
- (06) Method A. Multiply the base year cost on line (05)(e) by the implicit price deflator (IPD). The 1998-99 IPD is 2.956.
 - Method B. Enter the amount from form CB-1.1, line (04)(d).
- (07) Subtract the Base Year Direct Costs Adjusted by the IPD, line (06), from Total Rodda Act Direct Cost, line (04)(e).
- (08) Subtract Total Contract Services, line (04)(d), from Total Rodda Act Direct Costs, line (04)(e).
- (09) Subtract Base Year Contract Services, line (05)(d) from Base Year, 1974-75 Direct Costs, line (05)(e) and multiply the remainder by the IPD.
- (10) Subtract Base Year Costs less Contract Services adjusted by the IPD, line (09) from Total Rodda Act Direct Costs less Contract Services, line (08).
- (11) Enter the indirect cost rate. School districts (K-12) may compute the amount of indirect costs to claim by multiplying their total direct costs by the State Department of Education forms J-380 or J-580 rate applicable to the fiscal year of costs. Community college districts may use the federally approved OMB A-21 rate, or the rate computed using form FAM-29C.
- (12) Multiply Incremental Direct Costs less Contract Services, line (10), by Indirect Cost Rate, line (11).
- (13) Enter the sum of Incremental Costs, line (07) and Incremental Indirect Costs, line (12).
- (14) Less: Offsetting Savings, if applicable. Enter the total savings experienced by the claimant as a direct result of this mandate. Submit a detailed schedule of savings with the claim.
- (15) Less: Other Reimbursements, if applicable. Enter the amount of other reimbursements received from any source including, but not limited to, service fees collected, federal funds, and other state funds, which reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (16) Total Claimed Amount. Subtract the sum of Offsetting Savings, line (09), and Other Reimbursements, line (10), from Total Direct and Indirect Costs, line (08). Enter the remainder on this line and carry the amount forward to form FAM-27, line (13) for the Reimbursement Claim.

MANDATED COSTS COLLECTIVE BARGAINING DETERMINING WINTON ACT COSTS (01) Claimant (02) Fiscal Year 19___/20___

NOTE: Beginning with the 1992-93 claims, a school district has the option of using Method A or Method B for this segment of the claim to determine increased costs due to the Rodda Act.

Method A: School districts have been using this method in previous fiscal years to determine increased costs. The school district reduces the current Rodda Act costs by the total 1974/75 Winton Act (base year) cost adjusted by annual changes in the implicit price deflator. Rodda Act costs in excess of the adjusted Winton Act costs are claimable. If a school district chooses to continue with this method, do not complete form CB-1.1.

<u>Method B</u>: This method is new. It may be advantageous for a school district to use this method if the district can provide cost documentation for each 1974/75 Winton Act cost component listed below. The Rodda Act has the three similar matching cost components. Under each matched component, report only the amount of Winton Act costs adjusted by changes in the implicit price deflator for which current Rodda Act costs exist. Examples: (1) If the Rodda Act costs exceed the adjusted Winton Act costs for the component, all Winton Act costs of the component must be reported for purposes of reducing the Rodda Act costs. (2) If the adjusted Winton Act costs exceed current Rodda Act costs for the component, residual Winton Act costs do not have to be applied against current Rodda Act costs of other components. If Method B is chosen, the claimant must complete the following:

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs are being filed.
- (03) Complete the following:
 - (a) Enter in column (a) the current Rodda Act costs for each of the three cost components, if any.
 - (b) Enter in column (b) the amount of the 1974-75 Winton Act costs applicable to each of the three components. The total on line (4) column (b) should be the same as shown on form CB-1, line (5)(e).
 - (c) Enter in column (c) the product of multiplying the 1974-75 Winton Act cost component in column (b) by the implicit price deflator specified for the fiscal year of the claim.
 - (d) Enter in each row, column (d), the lesser amount of column (a) or column (c). Total column (d) and forward the amount to form CB-1, line (06).

		(a)	(b)	(c)	(d)
	Similar Cost Components of the Rodda Act and Winton Act	Current Rodda Act Costs	1974-75 Winton Act Costs Applied	1974-75 Winton Act Costs Adjusted by IPD	Winton Act Costs to be Applied
1.	Determination of Bargaining and Exclusive Representation	\$	\$	\$	\$
2.	Election of Unit Representation				
3.	Meet and Confer (Cost of Negotiations)				
4.	Totals	\$	\$	\$	\$

MANDATED COSTS COLLECTIVE BARGAINING COMPONENT/ACTIVITY COST DETAIL

FORM CB-2

COMPONENT/ACTIVITY	COST DE	IAIL				
(01) Claimant	(02) Fisc	cal Year C	osts Wer	e Incurred		
(03) Reimbursable Components: Check only one box p Determining Bargaining Units and Exclusive Represent Election of Unit Representation Cost of Negotiations Impasse Proceedings	ation	Collective Contract	Bargaining Administration	Agreement I on Charges	Disclosure	
(04) Description of Expenses: Complete columns (a) thr	ough (g)		Julia	ect Acco	unts	1
(a) Employee Names, Job Classifications, Functions Performed and Description of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Travel	(g) Contract Services
(05) Total Subtotal Page:	of					
1 age				1		

COLLECTIVE BARGAINING CLAIM SUMMARY Instructions

FORM CB-2

- (01) Enter the name of the claimant.
- (02) No entry required.
- (03) Reimbursable Components. Check the box that indicates the cost component being claimed. Check only one box per form. A separate form CB-2 shall be prepared for each component that applies.
- Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the component activity box "checked" in block (03), enter the employee name(s), position title(s), a brief description of the activities performed, actual time spent by each employee, productive hourly rate(s), fringe benefit(s), materials and supplies used, travel, and contract services. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than two years after the end of the calendar year in which the reimbursement claim was filed or last amended, whichever is later. Such documents shall be made available to the State Controller's Office on request.

Object/ Sub object	Columns							Submit these supporting
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	documents with the claim
Salaries	Employee Name	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked				
Benefits	Title Activities	Benefit Rate	Hours Worked	Benefits = Benefit Rate x Salaries				
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used			
Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode			Rate x Days or Miles Total Travel Cost		
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service				Itemized Cost of Services Performed	

(05) Total line (04), columns (d), (e), (f), and (g) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the component costs, number each page. Enter totals from line (05), columns (d), (e), (f), and (g) to form CB-1, block (04), columns (a), (b), (c), and (d) in the appropriate row.

Annual Parent Notification

1. Summary of Legislation Pertaining to Annual Parent Notification Consolidation

Education Code § 35291, Schoolsite Discipline Rules

Chapter 965, Statutes of 1977

Chapter 87, Statutes of 1986

Education Code § 48980, Subdivisions (a), (b), and (g), Annual Parent Notification

Chapter 36, Statutes of 1977

Chapter 236, Statutes of 1979

Chapter 975, Statutes of 1980

Chapter 459, Statutes of 1985

Chapter 97, Statutes of 1986

Chapter 1452, Statutes of 1987

Chapter 65, Statutes of 1988

Chapter 403, Statutes of 1990

Chapter 906, Statutes of 1992

Education Code 48980 (c) and (h), Staff Development

Chapter 929, Statutes of 1997

Education Code § 48980 (f), Interdistrict Transfer Request: Parent's Employment

Chapter 10, Statutes of 1990

Education Code § 48980 (f) and (i), Notification to Parents: Pupil Attendance Alternatives

Chapter 10, Statutes of 1990

Chapter 1296, Statutes of 1993

Education Code § 48900.1, Pupil Suspensions: Parent Classroom Visits

Chapter 1284, Statutes of 1988

Education Code § 58501, Alternative Schools Annual Notification

Chapter 448, Statutes of 1975

Chapter 469, Statutes of 1981

A description of the above provisions is as follows:

Section 35291 requires the school district governing board to annually notify the parents or guardians of all pupils of the availability of the district's rules pertaining to student discipline in combination with the requirements of § 48980, effective July 1, 1993. These additional costs should be minimal.

Section 48980(a) requires the governing board of each school district, at the beginning of the first semester or quarter of the regular school term, to notify the parents or guardians of its minor pupils regarding the rights or responsibilities of the parents or guardians.

Section 48980(b) requires the notification to advise the parent or guardian of the availability of individualized instruction as prescribed by § 48206.3, and of the program prescribed by Article 9 (commencing with § 49510) of Chapter 9.

Section 48980(c) requires school districts to provide parents and guardians with annual written notice of the schedule of minimum days and pupil-free staff development days.

Section (e) renumbered as Section 48980(f) by Chapter 929, Statutes of 1997, requires school districts to develop and include as part of the notification to parents or guardians, an advisement of the availability of employment-based school attendance options. This subdivision is operative until July 1,1998.

Section 48980(f), renumbered as Section 48980(g), by Chapter 929, Statutes of 1997, requires the notification to also include a copy of the district's written policy on sexual harassment established pursuant to § 212.6, as it relates to pupils.

Section 48980(g), renumbered as Section 48980(i), by Chapter 929, Statutes of 1997, requires school districts to provide or disseminate to parents or guardians information provided by the Department of Education explaining the current statutory attendance options, developing and including all current statutory and local attendance options that are unique to each district, and a description of the procedure for application for alternative attendance areas or programs as part of the annual written notification, and to develop and distribute school district application forms for requesting a change of attendance, and a description of the appeals process for those applicants who are denied change of attendance.

Section 48980(h) requires school districts, commencing July 1, 1998, to include a copy of the district's written policy regarding pupil access to the Internet and on-line sites as part of the annual written notification to parents and guardians.

Section 48900.1 requires the governing board of school districts to prepare and distribute to all parents or guardians written notice of the governing board's policy authorizing teachers to require the parent or guardian of a pupil suspended by a teacher, to attend a portion of a school day in his or her child's or ward's classroom.

Section 58501 requires school districts to provide parents or guardians with a prescribed annual written notice on the alternative schools program; requires school districts and county offices of education to make the alternative school law available at the offices of the principal, county superintendent of schools, and district administrator for anyone who requests this information; and to post the alternative schools notice in at least two places at each school site for the entire month of March.

The Commission on State Mandates determined that the above legislation that added or amended §§ 35291 and 48980, Subdivisions (a), (b), (c), (f), (g), (h), and (i), Section 48900.1, and 58501 resulted in mandated costs that are reimbursable pursuant to Part 7 (commencing with Government Code § 17500) of Division 4 of Title 2.

2. Eligible Claimants

With the exception of community colleges, any school district (K-12) or county office of education that incurs increased costs as a direct result of this mandate is eligible to claim reimbursement of these costs.

3. Appropriations

These claiming instructions are issued following the adoption of the amended parameters and guidelines by the Commission on State Mandates (COSM). Funding for payment of 1997-98 and 1998-99 claims for costs related to Section 48980(c) and (h) may be made available in a future appropriation act subject to the approval of the Legislature and the Governor.

To determine if this program is funded in subsequent fiscal years, refer to the schedule "Appropriation for State Mandated Cost Programs" in the *Annual Claiming Instructions for State Mandated Costs* issued in October of each year to county superintendents of schools and superintendents of schools.

4. Types of Claims

A. Reimbursement and Estimated Claims

A claimant may file a reimbursement and/or an estimated claim. A reimbursement claim details the costs actually incurred for a prior year. An estimated claim shows the costs to be incurred for the current fiscal year.

B. Minimum Claim

Section 17564(a) of the Government Code provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year. However, any county superintendent of schools, as fiscal agent for the school districts, may submit a combined claim in excess of \$200 on behalf of one or more districts within the county even if the individual district's claim does not exceed \$200. A combined claim must show the individual claim costs for each district. Once a combined claim is filed, all subsequent fiscal years relating to the same mandate must be filed in a combined form. The county superintendent receives the reimbursement payment and is responsible for disbursing funds to each participating school district. A school district may withdraw from the combined claim form by providing a written notice of its intent to file a separate claim to the county superintendent of schools and the State Controller's Office at least 180 days prior to the deadline for filing the claim.

5. Filing Deadline

A. Initial Claims for Costs Related to Section 48980(c) and (h)

Initial claims must be filed within 120 days from the issuance date of claiming instructions. Accordingly:

- (1) Reimbursement claims detailing the actual costs incurred for the 1997-98 and 1998-99 fiscal years must be filed with the State Controller's Office and postmarked by **August 3, 2000**. If the reimbursement claim is filed after the deadline of August 3, 2000, the approved claim must be reduced by a penalty of 10%, not to exceed \$1,000. All initial reimbursement claims are considered as one claim for applying a late penalty. If the claims are late, the penalty should be applied to a fiscal year. Do not prorate the penalty among the fiscal year claims. Claims filed more than one year after the deadline will not be accepted.
- (2) Estimated claims for costs to be incurred during the 1999-00 fiscal year must be filed with the State Controller's Office and postmarked by **August 3, 2000**. Timely filed estimated claims are paid before late claims. If a payment is received for the estimated claim, a 1999-00 reimbursement claim must be filed by **January 15, 2001**.

B. Annually Thereafter - - Claims for Costs Related to All Sections

Refer to the item "Reimbursable State Mandated Cost Programs" contained in the cover letter for mandated cost programs issued annually in October that identifies the fiscal years for which claims may be filed. If an "x" is shown for the program listed under "19__/19__Reimbursement Claim" and/or "19 /20 Estimated Claim," claims may be filed as follows:

(1) An estimated claim filed with the State Controller's Office must be postmarked by January 15 of the fiscal year in which costs will be incurred. Timely filed estimated claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by January 15 of the following fiscal year. If the school district fails to file a reimbursement claim, monies received for the estimated claim must be returned to the State. If no estimated claim was filed, the school district may file a reimbursement claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. For information regarding appropriations for reimbursement claims, refer to the Appropriation for State Mandated Cost Programs" in the previous fiscal year's annual claiming instructions.

(2) A reimbursement claim detailing the actual costs must be filed with the State Controller's Office and postmarked by January 15 following the fiscal year in which costs will be incurred. If the claim is filed after the deadline but by January 15 of the succeeding fiscal year, the approved claim must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.

6. Reimbursable Activities

For each eligible claimant, all direct and indirect costs of labor, supplies, and services incurred for the following activities only are reimbursable through a uniform cost allowance.

A. Annual Review and Update

To annually review Section 48980, Subdivisions (a), (b), (c), (f), (g), (h), and (i) and the sections referenced therein for any change to scope and content; prepare or modify the annual parent notification and attendance application as necessary; and to have those changes approved by the governing board.

B. Printing

To annually print or otherwise reproduce the parent notification and district alternative attendance application, as well as any notification/application provided by the State, including the policy concerning required parent classroom visits following a pupil's classroom suspension and the notice of alternative schools.

C. Distribution

To annually distribute in a cost effective manner, to the parents or guardians of continuing and new students, a copy of the district parent notification and alternative attendance application along with any State provided alternative attendance notification/application, including the policy concerning required parent classroom visits following a pupil's classroom suspension and the notice of alternative schools.

D. Alternative School Laws

To make available, to anyone who requests this information, the text of the alternative school laws, at the offices of the principal, county superintendent of schools, and the district administrator.

E. Notice of Alternative Schools

To annually post the alternative schools notice in at least two places at each school site for the entire month of March.

F. Notice of Minimum Days or Pupil Free Staff Development Days

To prepare and distribute to parents or guardians notice of the schedule of minimum days and pupil free development days, if these days are scheduled after the first day of school.

7. Uniform Cost Allowance

COSM has adopted a uniform cost allowance for reimbursement in lieu of payment of actual costs incurred. The uniform cost allowance is applied to the number of claimable pages in the printed notification material distributed to parents and guardians. The number of claimable pages includes only those additional pages that are necessary as a result of the increased scope of notification since 1975.

With the exception of Education Code § 48980, Subdivision (i) the number of claimable pages is fixed or specified and is the same for all districts. For Section 48980, Subdivision (i), the number of claimable pages varies according to district population. Based on pupil enrollment, a district may fall into one of four population bands.

For fiscal years 1992-93 and 1993-94, the uniform cost allowance is \$0.0500 per additional page of the notification/application material. The uniform allowance covers all costs (direct and indirect) of performing activities described under Item 6, Reimbursable Activities. The cost per page shall be adjusted each subsequent year by changes in the Implicit Price Deflator (IPD). In lieu of the actual number of notifications distributed to parents and guardians, the claimant may substitute the actual district enrollment at the time of distribution or the district's annual average daily attendance (ADA) as the multiplier.

Total reimbursement for a given fiscal year is determined by the following formula:

Appropriate per page rate, times specified number of pages of notification/application, times one of the following: The sets of notifications/applications distributed; actual district enrollment (ADE) at the time of distribution; or the district's annual average daily attendance (ADA).

The number of claimable pages shall be fixed as shown in the following table:

Section	1992-93	1993-94 1 st Half	1993-94 2 nd Half	1994-95 through 1996-97	1997-98	1998-99 & subsequent FY's
§ 48980 (f)	0.25	0.25	0.25	0.25	0.25	0.25
§ 48980 (i)						
District Population 0-500 501-2,500			1 3	1 3	1 3	1 3
2,501-25,000			6	6	6	6
25,001 +			9	9	9	9
§ 48980 (a) (b), (g),		2.65	2.65	2.75	2.75	2.75
with § 35291						
§ 48900.1		0.25	0.25	0.25	0.25	0.25
§ 58501				0.25	0.25	0.25
§ 48980 (c)					1.5	1.5
(h) Total ¹	0.25	3.15				2
District Population	0.25	3.13				
0-500			4.15	4.5	6	8
501-2,500			6.15	6.5	8	10
2,501-25,000			9.15	9.5	11	13
25,0001 +			12.15	12.5	14	16

¹ The requirements in Education Code § 48980, Subdivision (h), do not apply to all school districts. Beginning in fiscal year 1998-99, the totals for these districts would be two pages less than the totals listed in this table.

8. Exceptional Costs

School districts incurring exceptional costs within the scope of the reimbursable mandate activities, such as postal delivery rather than hand delivery at school, may submit a request to amend the parameters and guidelines to COSM for the exceptional costs to be approved, subject to the provisions of California Code of Regulations, Title 2, Section 1185.3, Subdivisions (a) and (b). The address of COSM: 1300 I Street, Suite 950, Sacramento, CA 95814, Telephone (916) 323-3562.

School districts that experience exceptional circumstances will be required to support the resulting costs in the following manner:

A. Narrative Statement of Costs

Provide a detailed explanation of the costs associated with the exceptional circumstances to be recognized by COSM.

B. Salaries and Benefits

Identify the employee(s) and their job classification, describe the mandated functions performed, and specify the actual number of hours devoted to each function, the productive hourly rate, and related benefits. The staff time claimed must be supported by source documentation, such as time reports. However, the average number of hours devoted to each function may be claimed if supported by a documented time study. A time study may be appropriate for functions that are repetitive and relatively short in duration. If the claim is based on a time study, submit with the claim all documentation for the Controller's review of the study's precision and reliability.

Source documents required to be maintained by the claimant may include, but are not limited to, employee time records that show the employee's actual time spent on this mandate.

C. Services and Supplies

Only the expenditures that can be identified as a direct cost of the mandate can be claimed. List the cost of materials that have been consumed or expended specifically for the purpose of this mandate.

Source documents required to be maintained by the claimant may include, but are not limited to, invoices, receipts, purchase orders, and other documents evidencing the validity of the expenditures.

For audit purposes, all supporting documents must be retained for a period of two years after the end of the calendar year in which the reimbursement claim was filed or last amended, whichever is later. Such documents shall be made available to the State Controller's Office on request.

9. Reimbursement Limitations

- **A.** If a school district is not in full compliance with a given mandate, it is not eligible to claim reimbursement. For example, a district failing to furnish a notification related to transfers based on parent employment may not claim that portion of the page count for reimbursement.
- **B.** Regarding Education Code § 48980, Subdivision (i), information available at a district or schoolsite office or other location may not be claimed as information sent or otherwise distributed to the parent or guardian of all pupils in the district.
- **C.** Any offsetting savings or reimbursement the claimant received from any source including, but not limited to, service fees collected, federal funds, and other state funds as a direct result of this mandate shall be identified and deducted so only net local cost is claimed.

10. Claiming Forms and Instructions

The diagram "Illustration of Claim Forms" provides a graphic presentation of forms required to be filed with a claim. A claimant may submit a computer generated report in substitution for form APN-1 provided the format of the report and data fields contained within the report are identical to the claim forms included in this program. The claim forms provided for this program can be duplicated and used

by the claimant to file estimated or reimbursement claims. The State Controller's Office will revise the manual and claim forms as necessary.

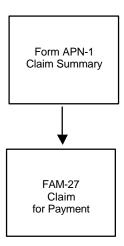
A. Form APN-1, Claim Summary

This form is used to summarize the cost of this mandate. The claimant must give the average daily attendance or enrollment beginning the fiscal year of claim and the actual number of pages for the annual parent notification beginning January 1994. The direct costs summarized on this form are carried forward to form FAM-27.

B. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized representative of the school district. All applicable information from form APN-1 must be carried forward to this form in order for the State Controller's Office to process the claim for payment.

Illustration of Forms



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School Mandated Cost Manual

	CLAIM FOR PAYMENT			For State Controller Use Only		
	Pursuant to Government Code Section 17561			(19) Program Number 00145		
	A	NNUAL PARENT NOT	TFICATION	(20) Date File	/	
				(21) LRS Input		
	(01) Claimant Identific	ation Number		Reimbursement Claim Dat	a	
A B	(02) Mailing Address			(22) APN-1, (03)(b)		
E L	Claimant Name			(23) APN-1, (03)(c)		
н	County of Location			(24)		
E R	Street Address or P.O.	. Box		(25)		
E	City	State	Zip Code	(26)		
	Type of Claim	Estimated Claim	Reimbursement Claim	(27)		
		(03) Estimated	(09) Reimbursement	(28)		
		(04) Combined	(10) Combined	(29)		
		(05) Amended	(11) Amended	(30)		
	Fiscal Year of Cost	(06) 19/20	(12) 19/19	(31)		
	Total Claimed Amount	(07)	(13)	(32)		
	Less: 10% Late Per \$1,000	nalty, not to exceed	(14)	(33)		
		aim Payment Received	(15)	(34)		
	Net Claimed Amou	int	(16)	(35)		
	Due from State	(08)	(17)	(36)		
	Due to State		(18)	(37)		
	(38) CERTIFICAT	ION OF CLAIM				
	claims with the State	e of California for costs n	ent Code § 17561, I certify that I nandated by Chapters 448/75, 3 sions of Government Code Sect	36/77, 10 [/] 90, and 929/97 and	d certify under penalty of	
		ein; and such costs are fo	other than from the claimant, no or a new program or increased l			
	The amounts for Esti	imated Claim and/or Reim	bursement Claim are hereby cla oters 448/75, 36/77, 10/90, and 92			
	Signature of Authorized Representative			Date		
	Type or Print Name			Title		
	(39) Name of Contact	t Person for Claim	Telephone Number	()	Ext	
			F-mail Address			

ANNUAL PARENT NOTIFICATION AND Certification Claim Form Instructions

FORM FAM-27

- (01) Leave blank.
- (02) A set of mailing labels with the claimant's I.D. number and address has been enclosed with the claiming instructions. The mailing labels are designed to speed processing and prevent common errors that delay payment. Affix a label in the space shown on form FAM-27. Cross out any errors and print the correct information on the label. Add any missing address items, except county of location and a person's name. If you did not receive labels, print or type your agency's mailing address.
- (03) If filing an original estimated claim, enter an "X" in the box on line (03) Estimated.
- (04) If filing an original estimated claim on behalf of districts within the county, enter an "X" in the box on line (04) Combined.
- (05) If filing an amended or combined claim, enter an "X" in the box on line (05) Amended. Leave boxes (03) and (04) blank.
- (06) Enter the fiscal year in which costs are to be incurred.
- (07) Enter the amount of estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form APN-1 and enter the amount from line (07).
- (08) Enter the same amount as shown on line (07).
- (09) If filing an original reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) If filing an original reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined.
- (11) If filing an amended or a combined claim on behalf of districts within the county, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of reimbursement claim from form APN-1, line (07).
- (14) Filing Deadline. Initial Claims of Ch. 929/97. If the reimbursement claim for the 1997-98, or 1998-99 fiscal year, is filed after August 3, 2000, the claim must be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever is less.

In subsequent years, reimbursement claims must be filed by January 15 of the fiscal year in which costs are incurred or the claims shall be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever is less.

- (15) If filing a reimbursement claim and have previously filed an estimated claim for the same fiscal year, enter the amount received for the estimated claim. Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16) Net Claimed Amount is positive, enter that amount on line (17) Due from State.
- (18) If line (16) Net Claimed Amount is negative, enter that amount in line (18) Due to State.
- (19) to (21) Leave blank.
- (22) to (37) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (23) for the reimbursement claim [e.g. APN-1, (03)(1)(b), means the information is located on form APN-1, line (03)(1), column (b)]. Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, (i.e., no cents). Completion of this data block will expedite the payment process.
- (38) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the agency's authorized representative and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by a signed certification.
- (39) Enter the name, telephone number, and e-mail address of the person whom this office should contact if additional information is required.

SUBMIT A SIGNED ORIGINAL AND A COPY OF FORM FAM-27, AND A COPY OF ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

State Controller's Office			Scho	ool Mandate	d Cost Manua	
MANDATED COSTS ANNUAL PARENT NOTIFICATION CLAIM SUMMARY						
(01) Claimant		(02) Type of	Claim		Fiscal Year	
		Reimbur	sement			
		Estimate	ed		19/20	
(03) Uniform Cost Allowance: Inc	dicate the following for th	he fiscal year o	of claim			
		(a)	(b)	(c)	(d)	
		Per Page Reimbursement Rate	Specified Number of Pages	Sets Distributed or ADE or ADA	Total (a) x (b) x (c)	
(04) Total Cost						
Cost Reduction						
(05) Less: Offsetting Savings						
(06) Less: Other Reimbursement	ts					
(07) Total Claimed Amount		[Line (04)(d) - {line	ne (05) + line (06))}]		

ANNUAL PARENT NOTIFICATION Certification Claim Form Instructions

FORM APN-1

- (01) Enter the name of the claimant.
- (02) Type of Claim. Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year of costs.

From APN-1 must be filed for a reimbursement claim. Do not complete form APN-1 if you are filing an estimated claim and the estimate does not exceed the previous fiscal year's actual costs by more than 10%. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form APN-1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.

(03) (a) Enter the unit rate per page for reimbursement of the cost of the annual parent notification/application from the rates listed below.

Fiscal Years	Unit Rate Per Page
1992-93	\$ 0.0500
1993-94	0.0500
1994-95	0.0512
1995-96	0.0527
1996-97	0.0541
1997-98	0.0561
1998-99	0.0571
1999-00	0.0583 (estimated)

- (b) For claims due on August 3, 2000, only costs for Section 48980 (c) and (h) may be claimed. Using the table on page 5, enter the number of claimable pages. For the 1997-98 claim, enter 1.5 pages on line (03)(b). For the 1998-99 fiscal year, enter 1.5 or 3.5 claimable pages as applicable, on line (03)(b). The difference is because Section 48980 (h) does not apply to all school districts. For annual claims due on January 15, enter the specified pages from the table on page 5 of the text for the fiscal year of claim.
- (c) Enter the number of sets of notifications/applications or the actual district enrollment (ADE) at the time of distribution or the district's annual average daily attendance (ADA).
- (d) Enter the product of column (a) times (b) times (c).
- (04) Enter the total for line (03), column (d).
- (05) Less: Offsetting Savings, if applicable. Enter the total savings experienced by the claimant as a direct result of this mandate. Submit a detailed schedule of savings with the claim.
- (06) Less: Other Reimbursements, if applicable. Enter the amount of other reimbursements received from any source including, but not limited to, service fees collected, federal funds, and other state funds, that reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (07) Total Claimed Amount. Subtract the sum of Offsetting Savings, line (05), and Other Reimbursements, line (06), from Total Cost, line (04)(d). Enter the remainder of this line and carry the amount forward to form FAM-27, line (07) for the Estimated Claim, or line (13) for the Reimbursement Claim.